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September 13, 2017

TO: Members

Wisconsin Legislature

FROM: Bob Lang, Director

SUBJECT: Non-Fiscal Policy Items Contained Within the 2017-19 Budget of the Joint

Committee on Finance

At the request of numerous legislators, the attached list identifies the non-fiscal policy items that are contained in the Joint Finance Committee's version of the 2017-19 budget. The list is comprised of items that are primarily of a non-fiscal policy nature and not closely related to the state's fiscal programs for the next biennium.

Putting such a list together always requires some subjective judgment on which items should be identified. Arguments could be made to expand the list beyond what is presented here or to delete some items from it. However, in preparing the attached list, this office applied the same criteria that it has used in previous biennia when identifying provisions of the executive budget bill as non-fiscal policy items.

The criteria used are as follows: (1) generally, the item has no state fiscal effect; (2) if there is a state fiscal effect associated with an item, the policy implications of the provision outweigh any potential fiscal effect; (3) the item has been, or is, the subject of separate, nonbudget legislation; (4) the item is one that typically would be reviewed by a standing committee of the Legislature; and (5) the provision could be accomplished without statutory directive. Items that typically are not included on the list are those that: (1) affect state program eligibility; (2) would generally be referred to the Joint Committee on Finance if introduced as separate legislation; and (3) address a reorganization or transfer of state government operations or functions.

Included are the page and item number showing where the provisions are described in the Legislative Bureau's September, 2017, "Comparative Summary of Budget Fiscal Recommendations of the Governor and Joint Committee on Finance."

BL/sas Attachment

#### **NON-FISCAL POLICY ITEMS**

## **Joint Finance**

## **ADMINISTRATION**

#### **Facilities**

• Cost-Benefit Analysis of Lease and Purchase Options (Page 52, #7)

## AGRICULTURE, TRADE AND CONSUMER PROTECTION

- Fuel Standards (Page 82, #31)
- Farmer Assistance Confidentiality (Page 82, #32)

#### CHILDREN AND FAMILIES

## **Departmentwide**

• Surplus Retention Limitations for Providers of Rate-Based Services (Page 119, #6 and Page 348, #10)

## **CORRECTIONS**

#### **Departmentwide**

• Special Visitors to Correctional Institutions (Page 171, #14)

## EMPLOYEE TRUST FUNDS

• Audit of State's Group Health Insurance Programs (Page 207, #12 and Page 409, #14)

## **GENERAL PROVISIONS**

- Local Government Department Consolidation (Page 254, #1)
- Duties of Milwaukee County Comptroller (Page 255, #3)
- County Board Approval for Sale or Lease of Land Owned by Milwaukee County (Page 255, #4)
- Repeal Local Authority to License Soda Water Beverages (Page 255, #5)
- Litigation Expenses in Condemnation Awards (Page 256, #6)
- Discontinue Chapter 770 Domestic Partnership Registrations and Benefits for Partners of Public Employees (Page 256, #7)
- Authorize Public Employer Cost Sharing Payments (Page 57, #8)
- Local Ordinance Conflicting with Statutory Provision (Page 257, #9)
- Clarification of 2017 Act 33 Provisions (Page 258, #10)
- Local Regulation of Quarry Operations (Page 258, #11)
- Modifications to Statutes Governing Conduit Revenue Bonds (Page 264, #12)

#### **HEALTH SERVICES**

## **Care and Treatment Facilities**

- Videoconferencing for Hearings Held Under Chapter 51 (Page 324, #10)
- County Report Identifying Residential Options for Individuals on Supervised Release (Page 328, #19)

## Mental Health, Public Health, and Other Programs

- Birth Defect Prevention and Surveillance System (Page 340, #17)
- Provision of 18 Nursing Home Bed Licenses (Page 341, #18)

## **JUSTICE**

• Attorney General and Deputy Attorney General Bond Requirement (Page 378, #13)

#### NATURAL RESOURCES

## **Departmentwide**

- Eliminate Deer and Wild Turkey Carcass Tags (Page 456, #12)
- Canada Goose Hunting (Page 457, #15)

## Forestry, Parks and Recreation

- Forestry Account Audit (Page 463, #13)
- Parks Recreation Passport Study and Report (Page 466, #17)

## **Environmental Quality**

- Boat Shelter Siding (Page 473, #13)
- Riprap Permit Exemption (Page 474, #14)
- Definition of Point Source (Page 474, #15)

## **PUBLIC INSTRUCTION**

#### **General School Aids and Revenue Limits**

• Scheduling of School District Referenda (Page 494, #7)

# Choice, Charter, and Open Enrollment

- Independent Charter School Authorizers (Page 522, #33)
- Charter School Authorizer Duties -- NASCA Standards (Page 523, #34)
- Opportunity Schools Partnership Program (Page 531, #43)

## **Administrative and Other Funding**

- Teaching License Based on Reciprocity (Page 541, #11)
- Faculty Teaching in Public High Schools (Page 541, #12)
- Alternative Teacher Preparation Program (Page 542, #13)
- Substitute Permit for Individual with Associate's Degree (Page 542, #14)
- Online Teacher Reciprocity (Page 542, #15)
- Teacher Licensure Rulemaking Process (Page 542, #16)
- Junior Reserve Officer's Training Corps Teaching License (Page 543, #17)
- School and School District Accountability Reports (Page 544, #21)
- Lifesaving Skills Instruction in Virtual Schools (Page 545, #26)
- Civics Assessment Requirement for High School Graduation (Page 546, #28)
- Electronic Notification of Truancy (Page 546, #30)

## SAFETY AND PROFESSIONAL SERVICES

# Departmentwide

- Primitive Cabin Building Code Exemption (Page 576, #14)
- Not-for-Profit Wildlife Rehabilitation Facility Building Code Exemption (Page 577, #15)
- Possession, Use, and Transportation of Fireworks and Fireworks Manufacturer Fee (Page 577, #16)

## **Regulation of Professions**

• Journeyman Plumber's Examination (Page 586, #8)

## SHARED REVENUE AND TAX RELIEF

## **Property Taxation**

- Property Tax Exemption for Bible Camps (Page 605, #5)
- Property Tax Exemption for Marquette University (Page 605, #6)
- Property Tax Exemption for Property of Churches and Religious Associations (Page 605, #7)
- Municipal Levy Limit Referenda (Page 606, #8)
- Preventing Bid Assessments on City of Milwaukee Residential Properties (Page 606, #9)
- Village of Kimberly Tax Incremental Financing District (Page 606, #10)

## TRANSPORTATION

#### **Local Transportation Aid**

• Jurisdictional Transfer Agreements and Cooperative Plans (Page 634, #8)

## **Local Transportation Assistance**

- Local Airport or Spaceport Zoning (Page 640, #13)
- Prohibit Condemnation Authority for Recreational and Pedestrian Trails (Page 640, #14)
- Limit Condemnation Authority of Railroad Corporations (Page 641, #15)

## **State Highway Program**

- Allow Overweight, 11-Axle Trucks to Travel on Certain Highways (Page 656, #21)
- Repeal of Implements of Husbandry Sunset Provisions (Page 656, #22)

## **Motor Vehicles**

- Authorize DOT to Issue Permits for Certain Garbage or Refuse Collection Vehicles (Page 660, #5)
- Authority to Share Certain Information with Elections Commission (Page 660, #6)
- Recreational Vehicle Dealers -- Assessment of Service Fee or Charge (Page 660, #7)

## UNIVERSITY OF WISCONSIN SYSTEM

- Academic Credit for Military Training (Page 680, #24 and Page 712, #13)
- Qualifications of UW System President, Chancellor, or Vice Chancellor Candidates (Page 680, #25)
- Faculty and Academic Staff Teaching Workload Policies and Reporting Requirements (Page 684, #36)

## WISCONSIN TECHNICAL COLLEGE SYSTEM

• Funds Received from Digital Broadcast Spectrum Auction (Page 711, #12)

# WORKFORCE DEVELOPMENT

## **Other Programs**

- Indexing Payment and Performance Bond Thresholds for Certain Public Projects (Page 726, #5)
- Repeal Prevailing Wage (Page 727, #6)